

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----025262 011532Z /53

P 010819Z JUL 77  
FM AMEMBASSY SEOUL  
TO SECSTATE WASHDC PRIORITY 4888

S E C R E T SECTION 1 OF 2 SEOUL 5531

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E.O. 11652: GDS  
TAGS: MARR, KS, US  
SUBJECT: SCM COMMUNIQUE

1. KEY ASPECT OF SCM CLEARLY WILL BE WHAT WE AND ROKS TOGETHER SAY ABOUT IT. BECAUSE OF ITS IMPORTANCE AND MANY NEW ELEMENTS WHICH IT WILL CONTAIN THIS YEAR EMBASSY THOUGHT IT MIGHT BE USEFUL TO TRY TO DEVELOP WORKING DRAFT OF SCM COMMUNIQUE AT THIS EARLY STAGE TO HELP FOCUS ATTENTION ON SOME OF THE KEY PROBLEMS AS WELL AS THE VITAL PUBLIC AFFAIRS ASPECT OF THIS SCM. WE FULLY APPRECIATE DEPARTMENT AND OTHER WASHINGTON AGENCIES ONLY NOW IN THE MIDST OF WORKING OUT DECISIONS WHICH ADDRESSED IN THIS DRAFT, BUT HOPE IT NONETHELESS MAY PROVE HELPFUL AND SAVE SOME WORK.

2. THIS MESSAGE HAS BEEN CLEARED WITH UNC INFORMALLY.

JOINT STATEMENT

TENTH ANNUAL ROK-US SECURITY CONSULTATIVE MEEING

SEOUL, JULY 20, 1977

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1. THE ANNUAL SECURITY CONSULTATIVE MEETING BETWEEN THE REPUBLIC OF KOREA AND THE UNITED STATES OF AMERICA WAS HELD IN SEOUL, KOREA ON JULY 19 AND 20, 1977 IN ACCORDANCE WITH THE AGREEMENT OF FEBRUARY 6, 1971 BETWEEN THE GOVERNMENTS OF THE REPUBLIC OF KOREA AND THE UNITED STATES OF AMERICA AND AS AGREED AT THE ANNUAL SECURITY CONSULTATIVE MEETING IN HONOLULU, HAWAII ON MAY 26-27,

1976.

2. MINISTER OF NATIONAL DEFENSE SUH JYONG CHUL, SECRETARY OF DEFENSE HAROLD BROWN AND OTHER SENIOR FOREIGN AFFAIRS AND DEFENSE OFFICIALS OF BOTH GOVERNMENTS PARTICIPATED IN THE MEETING. DURING HIS VISIT SECRETARY BROWN CALLED ON HIS EXCELLENCY PRESIDENT PARK CHUNG HEE AND PRIME MINISTER CHOI KYU HAH.

3. MINISTER SUH AND SECRETARY BROWN REVIEWED THE OVERALL ASIAN AND PACIFIC SCENE AND CAREFULLY AND EXTENSIVELY EXAMINED THE SECURITY SITUATION IN NORTHEAST ASIA. THE TWO DELEGATIONS JOINTLY ASSESSED THE STRENGTH OF THE ENEMY'S FORCES IN NORTH KOREA AND CAREFULLY REVIEWED THE RELATIVE STRENGTH OF THE COMBINED FORCES OF THE REPUBLIC OF KOREA AND THE UNITED STATES OF AMERICA TO DEFENSE AGAINST THE THREAT. SECRETARY BROWN EXPLAINED THAT GIVEN THE DRAMATIC PROGRESS MADE BY THE REPUBLIC OF KOREA AND THE REPUBLIC'S PROSPECT FOR INCREASING ITS CAPABILITY TO SHARE THE SECURITY BURDEN ON THE PENINSULA, THE UNITED STATES CONCLUDED THAT A PHASED WITHDRAWAL OF UNITED STATES GROUND FORCES OVER A FOUR TO FIVE YEAR PERIOD COULD ENHANCE OVERALL PROSPECTS FOR PEACE AND SECURITY PROVIDED IT WAS ACCOMPANIED BY APPROPRIATE COMPENSATORY CAPABILITIES.

4. MINISTER SUH CAREFULLY REVIEWED THE REPUBLIC OF  
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KOREA'S CONCERNS ABOUT THE WITHDRAWAL OF US GROUND FORCES. MAKING CLEAR THAT THE REPUBLIC OF KOREA WOULD HAVE PREFERRED THAT THE UNITED STATES FORCES NOT BE WITHDRAWN, HE DECLARED THAT THE REPUBLIC OF KOREA WOULD ACCEPT THE UNITED STATES DECISION IN VIEW OF THE UNITED STATES GOVERNMENT'S CONCLUSIONS. IN RESPONSE SECRETARY BROWN STRONGLY EMPHASIZED THE UNITED STATES' STAUNCH DETERMINATION TO PROVIDE PROMPT AND EFFECTIVE ASSISTANCE TO THE REPUBLIC OF KOREA IN ACCORD WITH THE COMMITMENT OF THE MUTUAL DEFENSE TREATY OF 1954 IN THE EVENT OF AN ARMED ATTACK AGAINST THE REPUBLIC OF KOREA. THE SECRETARY MADE UNEQUIVOCALLY CLEAR THAT THE GROUND FORCE WITHDRAWAL IN NO WAY LESSENE THE UNITED STATES COMMITMENT TO THE DEFENSE OF THE REPUBLIC OF KOREA AND WILL BE UNDERTAKEN IN A MANNER WHICH WILL INSURE AGAINST ANY INCREASE IN THE DANGER TO PEACE AND STABILITY IN THE REGION. THE TACTICAL AIR CAPABILITY TOGETHER WITH BACK UP FORCES TO REMAIN ON THE PENINSULA IN COMBINATION WITH OTHER US LAND, SEA AND AIR FORCES IN THE AREA WILL BE CLEAR DEMONSTRATIONS OF UNITED STATES DETERMINATION IN THIS REGARD.

5. AGREEING THAT SINCE PRESIDENT CARTER'S ANNOUNCED

INTENTION TO WITHDRAW UNITED STATES GROUND FORCES FROM THE REPUBLIC OF KOREA THERE HAD BEEN COMPLETE AND CANDID CONSULTATION BETWEEN THE TWO GOVERNMENTS REGARDING MODALITIES OF THE WITHDRAWAL AND COMPENSATORY MEASURES, MINISTER SUH AND SECRETARY BROWN REVIEWED THE RESULTS OF THESE CONSULTATIONS. THEY AGREED THAT AN INITIAL 6000 MAN INCREMENT OF UNITED STATES GROUND FORCES WOULD BE WITHDRAWN BY THE END OF CALENDAR YEAR 1978. THE REMAINING GROUND FORCES WOULD BE WITHDRAWN WITHIN THE FOUR TO FIVE YEAR PERIOD SPECIFIED WITH THE EXACT TIMING AND MODALITIES TO BE DETERMINED. SECRETARY BROWN SAID THAT UNITED STATES AIR FORCE UNITS NOW STATIONED IN THE REPUBLIC OF KOREA WOULD REMAIN AND WOULD BE AUGMENTED AS APPROPRIATE IN FUTE. CERTAIN UNITED STATE INTELLIGENCE, COMMUNICATIONS, SECRET

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AND OTHER SUPPORT ELEMENTS WOULD REMAIN. MINISTER SUH AND SECRETARY BROWN ALSO MADE CLEAR THAT THE DEVELOPMENT OF COMPENSATORY CAPABILITIES, THE MILITARY SITUATION ON THE PENINSULA AND THE OTHER DEVELOPMENTS AFFECTING PEACE AND SECURITY IN THE REGION WOULD REMAIN UNDER CONTINUING REVIEW TO INSURE THAT THE WITHDRAWAL DID NOT UNDULY INCREASE THE RISK OF ATTACK BY NORTH KOREA.

6. NOTING THE LONG HISTORY OF CLOSE COOPERATION BETWEEN THEIR RESPECTIVE ARMED FORCES, THE RAPID PROGRESS MADE BY THE ARMED FORCES OF THE REPUBLIC OF KOREA, AND THE DESIRABILITY OF FURTHER DEVELOPING CLOSE TIES, MINISTER SUH AND SECRETARY BROWN AGREED TO SET UP A FULLY INTEGRATED MILITARY COMMAND TO BE RESPONSIBLE UNDER THE GENERAL DIRECTION OF A MILITARY COMMITTEE FOR THE DEFENSE OF THE REPUBLIC OF KOREA AGAINST ANY ATTACK. THE COMBINED COMMANDER, WHO WILL SIMULTANEOUSLY SERVE AS THE COMMANDER IN CHIEF, UNITED NATIONS COMMAND, WILL IN THE EVENT OF RENEWED AGRESSION CONTROL ALL LAND, SEA AND AIR OPERATIONS IN THE AREA. HIS NORMAL DAY-TO-DAY FUNCTIONS WILL INCLUDE ORGANIZING AND TRAINING THE ROK

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FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 4889

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AND US FORCES ASSIGNED AND EARMARKED TO HIS COMMAND SO AS TO INSURE THEY ARE MOLDED TOGETHER INTO ONE EFFECTIVE, UNITED, AND PROFESSIONAL FORCE; PREPARING AND FINALIZING DEFENSE PLANS; MAKING RECOMMENDATIONS TO THE TWO GOVERNMENTS THROUGH THE COMBINED CHAIRMEN'S CONFERENCE WITH REGARD TO SUCH ISSUES AS THE RECRUITMENT, INSTRUCTION, TRAINING, SUPPLYING, EQUIPPING, AND SUPPORT OF HIS FORCES; AND ANY OTHER MILITARY QUESTION WHICH IMPACTS UPON HIS ABILITY TO MAINTAIN THE PEACE AND TO IMPLEMENT THE MILITARY ARMISTICE AGREEMENT. THE SECRETARY OF DEFENSE AND THE MINISTER OF NATIONAL DEFENSE NOTED THAT THE FORMATION OF THIS COMMAND HERALDS A NEW ERA FOR THE ROK ARMED FORCES AND SYMBOLIZES THE JOINT COMMITMENT OF THE TWO NATIONS TO MAINTENANCE OF PEACE AND SECURITY ON THE KOREAN PENINSULA.

7. CONFIRMING THE RESULTS OF CONSULTATIONS PREPARATORY TO THE SCM, MINISTER SUH AND SECRETARY BROWN SPECIFIED MEASURES WHICH SHOULD BE ACCOMPLISHED PRIOR TO THE FINAL WITHDRAWAL OF UNITED STATES GROUND FORCES IN ORDER TO ASSURE THE CONTINUING SECURITY OF THE REPUBLIC OF KOREA. IN THIS CONNECTION SECRETARY BROWN EXPRESSED THE UNITED STATES GOVERNMENT'S INTENTION, SUBJECT TO APPROVAL BY THE UNITED STATES CONGRESS, TO PROVIDE COMPENSATING CAPABILITIES TO SUBSTITUTE FOR THE WITHDRAWN GROUND FORCES AS FOLLOWS: (1) TO TRANSFER AT NO COST TO THE  
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ROK'S SELECTED EQUIPMENT NOW IN THE EIGHTH UNITED STATES ARMY INVENTORY; (2) TO PROVIDE INCREASED LEVELS OF FOREIGN MILITARY SALES CREDIT BOTH FOR THE REPUBLIC OF KOREA'S FORCE IMPROVEMENT PLAN AND SUCH OTHER ADDITIONAL CAPABILITY AS MAY BE REQUIRED; (3) TO ORDER, BY PRESIDENTIAL DIRECTIVE TRANSFER OF DEFENSE ARTICLES AND DEFENSE SERVICES TO ROK IN THE EVENT OF AN EMERGENCY; AND (4) TO INCREASE USG FINANCIAL SUPPORT FOR THE TRAINING OF ROK MILITARY. SECRETARY BROWN SAID THE UNITED STATES GOVERNMENT ALSO INTENDED (1) TO TREAT THE REPUBLIC OF KOREA AS A SPECIAL CASE WITHIN THE PROVISIONS OF THE UNITED STATES GOVERNMENT'S WORLD WIDE ARMS TRANSFER POLICY

IN ORDER TO MAKE AVAILABLE APPROPRIATE WEAPONS TO INSURE THAT THE REPUBLIC OF KOREA IS CAPABLE OF DETERRING NORTH KOREAN AGGRESSION; (2) TO PROVIDE SUPPORT FOR THE REPUBLIC OF KOREA'S SELF-SUFFICIENCY EFFORTS IN THE DEFENSE INDUSTRY FIELD WITHIN THE CONTEXT OF THE UNITED STATES GOVERNMENT'S OVER-ALL ARMS TRANSFER POLICY; AND (3) TO CONTINUE AND WHERE APPROPRIATE EXPAND JOINT EXERCISES WITH REPUBLIC OF KOREA FORCES AND TO TAKE WHAT OTHER ACTIONS BY ELEMENTS OF THE UNITED STATES ARMED FORCES MAY BE DEEMED NECESSARY TO INSURE THAT THERE IS NO DOUBT ABOUT THE UNITED STATES VISIBLE CAPABILITY AND STAUNCH DETERMINATION TO SUPPORT THE DEFENSE OF THE REPUBLIC OF KOREA AGAINST ATTACK ACROSS THE SPECTRUM OF WARFARE. SECRETARY BROWN INDICATED THAT PRESIDENT CARTER WOULD SEEK NECESSARY CONGRESSIONAL APPROVAL IN THE NEAR FUTURE.

8. EVINCING CONFIDENCE IN THE REPUBLIC OF KOREA'S ABILITY TO ASSUME THE GROUND DEFENSE ON ITS OWN, MINISTER SUH AND SECRETARY BROWN FORECAST THAT SUCCESSFUL COMPLETION OF THE TRANSITION SHOULD MAKE IT INDELIBLY CLEAR TO NORTH KOREA THAT AN ARMED ATTACK COULD NOT SUCCEED AND THAT A MUTUAL  
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REDUCTION OF TENSIONS WAS THE ONLY RATIONAL APPROACH TO THE KOREAN PROBLEM. THE TWO DELEGATIONS NOTED THE SIGNIFICANT POLICY INITIATIVES UNDERTAKEN BY THE REPUBLIC OF KOREA TO REDUCE TENSIONS AND TO CONSOLIDATE PEACE ON THE KOREAN PENINSULA. THEY NOTED PARTICULARLY THE SPECIAL STATEMENT BY PRESIDENT PARK CHUNG HEE ON JUNE 23, 1973, REGARDING A FOREIGN POLICY FOR PEACE AND UNIFICATION OF KOREA, THE PROPOSAL FOR A NON-AGGRESSION AGREEMENT BETWEEN THE SOUTH AND NORTH ON JANUARY 18, 1974, AND THE THREE BASIC PRINCIPLES FOR PEACEFUL UNIFICATION OF KOREA AS ENUNCIATED BY PRESIDENT PARK IN HIS ADDRESS ON AUGUST 15, 1974. FURTHER, THE TWO DELEGATIONS URGED THAT THE NORTH KOREANS DEMONSTRATE THEIR READINESS TO RESOLVE THE KOREAN PROBLEM PEACEFULLY BY AGREEING TO NORMALIZATION OF THE DIALOGUE BETWEEN THE SOUTH AND NORTH AS CALLED FOR BY PRESIDENT PARK ONCE AGAIN IN HIS STATEMENT ON JULY 4, 1975.

9. THE TWO DELEGATIONS NOTED THE INITIATIVE TAKEN ON JUNE 27, 1975, PROVIDING FOR THE TERMINATION OF THE UNITED NATIONS COMMAND IN CONJUNCTION WITH APPROPRIATE ARRANGEMENTS TO MAINTAIN THE ARMISTICE AGREEMENT. THEY ALSO NOTED THE UNITED STATES INITIATIVE FOR A FOUR POWER KOREAN CONFERENCE ON JULY 22, 1976 AND SECRETARY VANCE'S RECONFIRMATION OF THE UNITED STATES' DESIRE TO CONVENUE SUCH A CONFERENCE.

10. THE TWO DELEGATIONS AGREED EVERY EFFORT SHOULD BE MADE TO ASSURE FRIEND AND FOE ALIKE NOT ONLY OF THEIR MUTUAL DETERMINATION TO DEFEND AGAINST ATTACK BUT OF THEIR DESIRE TO EFFECT A LONG TERM SETTLEMENT OF THE KOREAN QUESTION. THE UNITED STATES DELEGATION PLEDGED TO EXERT EVERY EFFORT TOWARD THIS END. AT THE SAME TIME IT ALSO MADE UNEQUIVOCALLY CLEAR THE UNITED STATES HAD NO INTENTION OF DEALING DIRECTLY WITH THE NORTH ABOUT THE FUTURE OF THE PENINSULA WITHOUT THE PRESENCE OF  
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THE REPUBLIC OF KOREA, BUT THAT IF NORTH KOREA'S ALLIES WERE PREPARED TO IMPROVE THEIR RELATIONS WITH THE REPUBLIC OF KOREA, THE UNITED STATES WOULD BE PREPARED TO TAKE RECIPROCAL STEPS TOWARD NORTH KOREA.

11. BOTH DELEGATIONS AGREED THAT THE NEXT ANNUAL SECURITY CONSULTATIVE MEETING WILL BE HELD IN THE UNITED STATES OF AMERICA IN AT THE INVITATION OF THE UNITED STATES GOVERNMENT.

12. SECRETARY BROWN EXPRESSED SINCERE APPRECIATION TO MINISTER SUH FOR THE COURTESY AND HOSPITALITY EXTENDED TO HIM AND HIS DELEGATION BY THE AUTHORITIES OF THE REPUBLIC OF KOREA, AND FOR THE EXCELLENT ARRANGEMENTS WHICH CONTRIBUTED TO THE SUCCESS OF THE MEETING.  
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